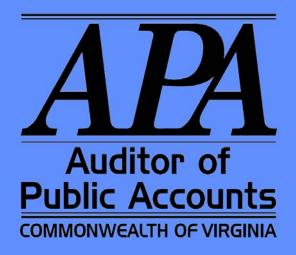
JAMES MADISON UNIVERSITY

INTERCOLLEGIATE ATHLETICS PROGRAMS FOR THE YEAR ENDED JUNE 30, 2010



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Commonwealth of Hirginia

Walter J. Kucharski, Auditor

Auditor of Public Accounts P.O. Box 1295 Richmond, Virginia 23218

January 4, 2011

The Honorable Robert F. McDonnell Governor of Virginia

The Honorable Charles J. Colgan Chairman, Joint Legislative Audit And Review Commission

Linwood H. Rose President, James Madison University

INDEPENDENT AUDITOR'S REPORT ON APPLICATION OF AGREED-UPON PROCEDURES

We have performed the procedures enumerated below, which were agreed to by the President of **James Madison University**, solely to assist the University in evaluating whether the accompanying Schedule of Revenues and Expenses of Intercollegiate Athletics Programs of the University is in compliance with National Collegiate Athletic Association (NCAA) Bylaw 3.2.4.16.1, for the year ended June 30, 2010. The University's management is responsible for the Schedule of Revenues and Expenses of Intercollegiate Athletics Programs and the Schedule's compliance with NCAA requirements. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of the procedures is solely the responsibility of the University. Consequently, we make no representation regarding sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

<u>Agreed-Upon Procedures Related to the</u> <u>Schedule of Revenues and Expenses of Intercollegiate Athletics Programs</u>

The procedures that we performed and our findings are as follows:

Internal Controls

1. We reviewed documentation of accounting systems and operating procedures. We reviewed the relationship of internal control over Intercollegiate Athletics Programs to internal control reviewed in connection with our audits of the University's financial statements. In addition, we identified and reviewed those controls unique to Intercollegiate Athletics Programs, which were not reviewed in connection with our audits of the University's financial statements.

- 2. We reviewed an organizational chart provided by the Intercollegiate Athletics Department and discussed it with appropriate personnel. We also made certain inquiries of management regarding control consciousness, the use of internal audit in the department, competence of personnel, and protection of records and equipment.
- 3. Intercollegiate Athletics Department management provided us with their procedures for gathering information on the nature and extent of affiliated and outside organizational activity for or on behalf of the Intercollegiate Athletics Programs.

Affiliated and Outside Organizations

- 4. Intercollegiate Athletics Department management identified all intercollegiate athletics-related affiliated and outside organizations and provided us with copies of audited financial statements for each such organization for the reporting period.
- 5. Intercollegiate Athletics Department management prepared and provided to us a summary of revenues and expenses for or on behalf of the intercollegiate athletics programs by affiliated and outside organizations included in the Schedule.
- 6. We obtained any additional reports regarding internal control matters identified during the independent audits of affiliated and outside organizations and inquired as to the corrective action taken in response to such comments. We noted that the affiliated organizations had been audited by independent public accountants and we were not made aware of any internal control findings.

Schedule of Revenues and Expenses of Intercollegiate Athletics Programs

- 7. We obtained the Schedule of Revenues and Expenses of Intercollegiate Athletics Programs (Schedule) for the year ended June 30, 2010, as prepared by the University and shown in this report. We recalculated the addition of the amounts on the Schedule, traced the amounts on the Schedule to management's worksheets, and agreed the amounts on management's worksheets to the Intercollegiate Athletics Department's accounts in the accounting records. We noted no differences between the amounts in the Intercollegiate Athletics Department's accounts in the accounting records and the amounts on the worksheets. We discussed the nature of work sheet adjustments with management and are satisfied that the adjustments are appropriate.
- 8. We applied certain analytical review techniques to the balances reported on the Schedule in order to determine the reasonableness of amounts reported therein. These techniques included trend analyses and other tests using operating data and review of actual amounts expended in comparison to budgeted amounts.

Revenues

- 9. We compared each major revenue account to prior period amounts and budget estimates. We obtained and documented an understanding of all significant variances.
- 10. Intercollegiate Athletics Department management provided us with a reconciliation of tickets sold during the reporting period along with complimentary tickets and unsold tickets to the revenue recorded in the Schedule and related attendance figures. We reviewed these

- reconciliations for selected games and found such reconciliations to be accurate and agreed to amounts recorded as ticket revenue for those games.
- 11. We compared student fees reported in the Schedule to amounts reported in the accounting records and an expected amount based on fee rates and enrollment. We found these amounts to be materially in agreement.
- 12. Intercollegiate Athletics Department management provided us with settlement reports and game guarantee agreements for away games during the reporting period. We reviewed these settlement reports and guarantee agreements for selected games and verified the mathematical accuracy and coding of the settlement reports and game guarantee agreements. We found that revenue was properly computed and deposited promptly and intact.
- 13. Intercollegiate Athletics Department management provided us with a listing of all contributions of moneys, goods or services received directly by the Intercollegiate Athletics Department from any affiliated or outside organization, agency or group of individuals that constitutes ten percent or more of all contributions received during the reporting period. We vouched each individual contribution received directly by the University for its Intercollegiate Athletics Programs that constituted more than ten percent of the contributions so received. Except for contributions received from the James Madison University Foundation, Incorporated, an affiliated organization, and the Duke Club, a booster organization, we noted no individual contribution which constituted more than ten percent of total contributions received for intercollegiate athletics.
- 14. From the summary of revenues and expenses for or on behalf of the Intercollegiate Athletics Programs by affiliated and outside organizations, we selected and tested receipts of such revenue and agreed each selection to supporting documentation and proper posting in the accounting records. We found all reviewed transactions to be in agreement.
- 15. Intercollegiate Athletics Department management provided us with a listing and copies of all agreements related to participation in revenues from tournaments, conference distributions, and NCAA distributions. We inspected the agreements and verified the mathematical accuracy and coding of the distribution amounts. We found that revenue was properly computed and deposited promptly and intact.
- 16. Intercollegiate Athletics Department management provided us with a listing and copies of all agreements related to participation in revenues from royalties, advertisements, and sponsorships. This amount was deemed to be immaterial for detailed testing.
- 17. Based on receipts as listed in the accounting records, we selected and tested collections by the intercollegiate athletics program. We compared and agreed the selected operating receipts to adequate supporting documentation. We found all reviewed amounts to be in agreement with supporting documentation and properly recorded in the accounting records.

Expenses

- 18. We compared each major expense account to prior period amounts and budget estimates. We obtained and documented an understanding of all significant variances.
- 19. Intercollegiate Athletics Department management provided us a listing of institutional student aid recipients during the reporting period. We selected individual student athletes across all

sports and agreed amounts from the listing to their award letter. We also ensured that the total aid amount for each sport materially agreed to amounts reported as Financial Aid in the student accounting system.

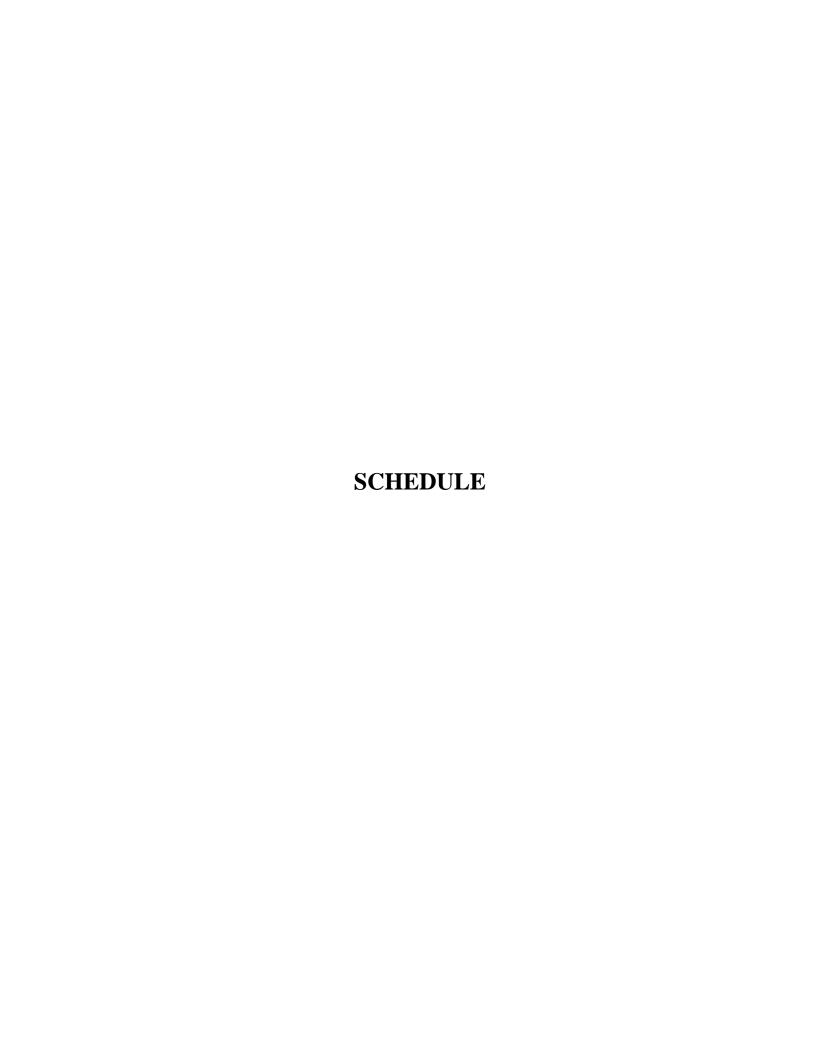
- 20. Intercollegiate Athletics Department management provided us with settlement reports and game guarantee agreements for home games during the reporting period. This amount was deemed to be immaterial for detailed testing.
- 21. Intercollegiate Athletics Department management provided us with a listing of coaches, support staff, and administrative personnel employed and paid by the University during the reporting period. We selected and tested individuals and compared amounts paid for one pay period or a bonus payment from the payroll accounting system to their contract or other employment agreement document. We found that recorded expenses equaled amounts paid as salary and bonuses and were in agreement with approved contracts or other documentation.
- 22. Intercollegiate Athletics Department management provided us with a listing of severance payments made during the reporting period. This amount was deemed to be immaterial for detailed testing.
- 23. We discussed the University's recruiting expense and team travel policies with Intercollegiate Athletics Department management and documented an understanding of those policies.
- 24. We obtained an understanding of the University's methodology for allocating indirect facilities support and ensured that amounts reported on the Schedule agreed to amounts recorded in the accounting records.
- 25. Based on disbursements as listed in the accounting records, we selected and tested payments to third parties by the Intercollegiate Athletics Programs. These disbursements were for supplies, equipment, travel, and other general expenses. We compared and agreed the selected operating expenses to adequate supporting documentation. We found all reviewed amounts to be properly approved, in agreement with supporting documentation, and properly recorded in the accounting records.

We were not engaged to, and did not; conduct an examination, the objective of which would be the expression on an opinion on the Schedule of Revenues and Expenses of Intercollegiate Athletics Programs or any of the accounts or items referred to above. Accordingly, we do not express such an opinion. Had we performed additional procedures or had we made an audit of any financial statements of the Intercollegiate Athletics Department of James Madison University in accordance with generally accepted auditing standards, other matters might have come to our attention that would have been reported to the University. This report relates only to the accounts and items specified above and does not extend to the financial statements of James Madison University or its Intercollegiate Athletics Department taken as a whole.

This report is intended solely for the information and use of the President and	the University and is
not intended to be and should not be used by anyone other than these specified parties.	However, this report
is a matter of public record and its distribution is not limited.	

AUDITOR OF PUBLIC ACCOUNTS

JHS/clj



JAMES MADISON UNIVERSITY SCHEDULE OF REVENUES AND EXPENSES OF INTERCOLLEGIATE ATHLETICS PROGRAMS

For the year ended June 30, 2010

		Men's	Women's	Other	Non-program	
	Football	Basketball	Basketball	Sports	Specific	Total
Revenues:	ф. 7 02.020	Φ 116.550	ф. 115 coo	A 21 (14	Φ 26.250	4 1.002.242
Ticket sales	\$ 793,029	\$ 116,753	\$ 115,609	\$ 31,614	\$ 26,358	\$ 1,083,363
Student fees	2,817,042	1,613,294	1,473,905	7,553,093	10,534,892	23,992,226
Guarantees	325,000	120,000	-	6,750	-	451,750
Contributions	14,973	775	545	135,757	1,188,109	1,340,159
NCAA and conference distributions						
including all tournament revenues	-	-	-	-	950,513	950,513
Program sales, concessions, novelty sales and parking	2,741	-	-	-	-	2,741
Royalties, advertisements, and sponsorships	223,677	129,412	76,081	166,928	115,853	711,951
Other	11,655	961	8,373	-	82,795	103,784
Total operating revenues	4,188,117	1,981,195	1,674,513	7,894,142	12,898,520	28,636,487
Expenses:						
Athletics student aid	1,449,938	402,460	375,857	3,379,405	806,143	6,413,803
Guarantees	_	99,000	2,500	-	-	101,500
Coaching salaries, benefits, and bonuses	1,078,337	685,876	468,828	2,007,628		4,240,669
Support staff/administrative salaries, benefits, and bonuses	292,274	135,753	113,654	-	5,178,181	5,719,862
Severance payments	_	-	-	48,855	-	48,855
Recruiting	63,711	81,411	58,785	119,023	_	322,930
Team travel	227,660	201,870	187,265	923,317	_	1,540,112
Equipment, uniforms, and supplies	251,506	28,785	32,444	341,411	175,777	829,923
Game expenses	128,042	78,809	116,829	109,050	55,562	488,292
Fund-raising, marketing, and promotion	10,612	341	26,156	55,304	466,665	559,078
Direct facilities, maintenance, and rentals	573,651	226,882	242,063	676,280	2,131,789	3,850,665
Spirit groups	-			-	449,872	449,872
Medical expenses and medical insurance	_	_	_	258	404,044	404,302
Membership and dues	31,050	600	1,003	6,990	65,785	105,428
Other	90,316	44,049	54,017	186,480	3,541,636	3,916,498
Total operating expenses	4,197,097	1,985,836	1,679,401	7,854,001	13,275,454	28,991,789
Excess (deficiency) of revenues						
over (under) expenses	\$ (8,980)	\$ (4,641)	\$ (4,888)	\$ 40,141	\$ (376,934)	\$ (355,302)

The accompanying Notes to the Schedule of Revenues and Expenses of Intercollegiate Athletics Programs are an integral part of this Schedule.

JAMES MADISON UNIVERSITY

NOTES TO THE SCHEDULE OF REVENUES AND EXPENSES

OF INTERCOLLEGIATE ATHLETICS PROGRAMS

FOR THE YEAR ENDED JUNE 30, 2010

1. BASIS OF PRESENTATION

The accompanying Schedule of Revenues and Expenses for the University's Athletics Department has been prepared on the accrual basis of accounting. The Schedule's purpose is to present a summary of revenues and expenses related to the University's Intercollegiate Athletics Programs for the year ended June 30, 2010. The Schedule includes both those revenues and expenses for athletics programs under the direct accounting control of the University and those on behalf of the University's athletics programs by outside organizations not under the University's accounting control. Because the Schedule presents only a selected portion of the University's activities, it is not intended to and does not present either the net assets, changes in net assets, or cash flows for the year then ended. Revenues and expenses directly identifiable with each category of sport presented are reported accordingly. Revenues and expenses not directly identifiable to a specific sport are reported under the category "non-program specific."

2. COMPONENT UNIT

The Schedule includes transactions of the James Madison University Foundation, Inc. made on behalf of the athletics programs. This foundation was organized for fund-raising activities that support the welfare, efficiency, and general objectives of the University. The Foundation's expenses made in support of athletics totaling \$1,173,713 are included in the revenue as "contributions" and included in various operating expense lines. Foundation support of \$738,677 for capital project expenses is not included in the Schedule.

3. CAPITAL ASSETS

Capital assets include buildings and other improvements, equipment, and infrastructure assets such as sidewalks, steam tunnels, and electrical and computer network cabling systems. Capital assets are generally defined by the University as assets with an initial cost of \$5,000 or more and an estimated useful life in excess of two years. Such assets are recorded at actual cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the estimated fair market value at the date of donation. Expenses for major capital assets and improvements are capitalized (construction-in-progress) as projects are constructed. Interest expense relating to construction is capitalized net of interest income earned on resources set aside for this purpose. The costs of normal maintenance and repairs that do not add to an asset's value or materially extend its useful life are not capitalized. Certain maintenance and replacement reserves have been established to fund costs relating to residences and other auxiliary activities.

Depreciation is computed using the straight-line method over the estimated useful life of the asset and is not allocated to the functional expense categories. Useful lives by asset categories are listed below:

Buildings	50 years
Other improvements and infrastructure	20 years
Equipment	5-15 years

A summary of athletics related capital assets for the year ending June 30, 2010 is presented as follows:

Depreciable capital assets:	
Buildings and other improvements	\$42,476,718
Infrastructure	1,029,941
Equipment	2,052,502
Total depreciable capital assets	45,559,161
Less accumulated depreciation for:	
Buildings and other improvements	12,559,807
Infrastructure	274,902
Equipment	1,367,674
Total accumulated depreciation	14,202,383
Total capital assets, net	<u>\$31,356,778</u>

4. LONG-TERM DEBT

For debt related to the Intercollegiate Athletics Department, the University has issued Section 9(d) bonds pursuant to Article X of the Constitution of Virginia. These bonds are revenue bonds, which are limited obligations of the University payable exclusively from pledged general revenues and are not debt of the Commonwealth of Virginia, legally, morally, or otherwise. Pledged general fund revenues include general fund appropriations, tuition and fees, auxiliary enterprise revenues, and other revenues not required by law to be used for another purpose. The University participates in the Public Higher Education Financing Program (Pooled Bond Program) created by the Virginia General Assembly in 1996. Through the Pooled Bond Program, the Virginia College Building Authority (VCBA) issues 9(d) bonds and uses the proceeds to purchase debt obligations (notes) of the University and various other institutions of higher education. The University's general revenue also secures these notes.

<u>Description</u>	Interest Rates (%)	<u>Maturity</u>	Balance at June 30, 2010
Athletic Performance Center, Series 2003A Softball/Baseball Complex, Series 2009A Renovate/Expand Bridgeforth Stadium, Series 2009B	2.00 - 5.00 $3.00 - 5.00$ $2.00 - 5.00$	2014 2029 2030	\$ 855,000 6,435,000 43,040,000
Total			\$50,330,000

Long-term debt matures as follows:

Series 2003A	<u>Principal</u>	Interest
2011	200,000	37,750
2012	205,000	27,625
2013	220,000	17,000
2014	230,000	5,750
Total	\$ 855,000	<u>\$ 88,125</u>
Series 2009A	Principal	Interest
2011	230,000	289,811
2012	240,000	280,811
2013	250,000	269,361
2014	260,000	258,309
2015	265,000	248,600
2016-2029	5,190,000	1,950,653
Total	<u>\$ 6,435,000</u>	\$3,297,545
Series 2009B	Principal	Interest
2011	1,330,000	2,049,037
2012	1,365,000	2,015,263
2013	1,420,000	1,959,287
2014	1,490,000	1,886,538
2015	1,570,000	1,810,038
2016-2030	35,865,000	14,811,594
Total	<u>\$43,040,000</u>	\$24,531,757

5. OTHER EXPENSES

The Commonwealth's Appropriation Act requires that educational and general programs in institutions of higher education recover the full indirect cost of auxiliary enterprise programs. Therefore the University assesses each auxiliary unit an "agency service charge" to recover institutional educational and general administrative costs. In fiscal year 2010, this charge to the Intercollegiate Athletics Department amounted to \$2,072,639 and is included in the "other" expense line. Other non-program specific expenses also include \$316,927 in printing expenses.

JAMES MADISON UNIVERSITY

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